

# **Bradford District**

# Early Education and Childcare Sufficiency Assessment

2024

# **Bradford Early Education and Childcare Sufficiency Assessment 2024**

#### Introduction

# Purpose of the Early Education and Childcare Sufficiency Assessment

The Childcare Act 2006 requires local authorities in England to ensure sufficiency of childcare, so far as is reasonably practicable, for working parents, parents who are studying or training and for disabled children. To meet the needs of families' childcare, provision should be accessible, affordable and delivered flexibly in a range of high quality settings.

This report provides a summary of the availability of childcare in Bradford using information on the availability of childcare provision as of September 2024, and the Department for Education January 2024 Early Years Census to enable where possible for national and regional comparison to be made.

A robust early years and childcare sector is essential to enable parents to go out to work or participate in education and training. Early education and childcare provision offer paid for childcare services and government funded early years entitlements.

The constant changing level, nature, and quality of provision in the Bradford District means it is often a difficult market to predict in terms of gaps and over-provision as the picture can look very different within a few short months.

The early education and childcare market is fluid and the continuous changing picture means changes will have occurred since the writing of this report, therefore early education and childcare providers and prospective providers should always undertake their own market research to understand local childcare needs and use the information in this report as a guide only.

# 1. Child Population

In January 2024 there were 159188 children aged 0 -18 years. (Data source Bradford Health Authority data registered with the NHS within the Bradford District.)

This was an increase compared with January 2023; the overall 0-4 population increased. In the same period 42% of Bradford parliamentary wards show a decline in births with the greatest in Keighley Central, Windhill & Wrose and Bolton & Undercliffe wards.

Age of children as of 1st January	0-18 years
2020	158830
2021	157498
2022	158030
2023	158412
2024	159180

Children aged 0-4 years - Data source Bradford Health Authority data						
Age of children as of 1 <sup>st</sup> January	0	1	2	3	4	0 - 4
2020	7377	7537	7926	8303	838	39531
2021	6944	7425	7574	7875	8318	38136
2022	6658	6969	7496	7614	7995	37032
2023	6871	7137	7084	7591	7787	36470
2024	7040	7072	7324	7279	7826	36541

Ward	Age 0 1st January 2023	Age 0 1st January 2024	Percentage change
Wharfedale	85	107	25.9%
Bingley Rural	153	191	24.8%
Unknown	193	229	18.7%
Manningham	304	354	16.4%
Bowling and Barkerend	358	415	15.9%
Great Horton	270	309	14.4%
City	383	430	12.3%
Idle and Thackley	178	194	9.0%
Tong	241	262	8.7%
Thornton and Allerton	219	235	7.3%
Royds	212	227	7.1%
Little Horton	343	362	5.5%
Keighley East	205	213	3.9%

Clayton and Fairweather			
Green	216	224	3.7%
Heaton	274	284	3.6%
Wibsey	197	201	2.0%
Worth Valley	102	104	2.0%
Bingley	109	111	1.8%
Bradford Moor	362	360	-0.6%
Keighley Central	261	259	-0.8%
Toller	324	317	-2.2%
Baildon	114	108	-5.3%
Shipley	152	143	-5.9%
Eccleshill	320	298	-6.9%
Craven	152	138	-9.2%
Ilkley	82	73	-11.0%
Wyke	161	143	-11.2%
Queensbury	189	167	-11.6%
Bolton and Undercliffe	283	238	-15.9%
Windhill and Wrose	197	159	-19.3%
Keighley West	232	185	-20.3%

# 2. Types of early years and childcare services in Bradford

**Childminders (with Domestic Premises)** are registered and inspected by Ofsted or a Childminding Agency. Childminders work in their own home or the home of someone else providing paid for childcare for children of all ages. Most childminders offer funded early education entitlement places for eligible children under the age of 5. Some childminders work with up to and including 4 persons. Some Childminders can offer a drop off and pick up services from schools and other childcare providers.

**Childminders (without Domestic Premises)** is a childminder who works solely from somewhere else other than a home (domestic premises). Childminders without Domestic Premises are registered and inspected by Ofsted or a Childminding Agency. They can provide paid for childcare for children of all ages and funded early education entitlement places for children eligible children under the age of 5. A Childminder without Domestic Premises can work with up to and including 4 persons. Some may offer a drop off and pick up services from schools and other childcare providers.

Childcare on Domestic premises are registered and inspected by Ofsted or a Childminding Agency. Childcare on Domestic Premises is where 5 or more people provide the care in a domestic premises (homes). They provide paid for childcare for children of all ages and can provide funded early education entitlement places for children eligible children under the age of 5. Some Childcare on Domestic providers can offer a drop off

**Day Nurseries** are registered and inspected by Ofsted, they provide children from birth to five years with early education and paid for childcare. Usually, Day Nurseries provide part time or full time places. All Day Nurseries offer funded early education entitlement places for eligible children under the age of 5. Some Day Nurseries provide before/after school and holiday care for children of school age and may offer drop off and pick up services from schools and other childcare providers.

**Independent School Nurseries** are registered with either Ofsted or the Independent Schools Inspectorate, they provide children aged two to five years with early education and paid for childcare. Usually, Independent School Nurseries offer part time or full time places. All Independent School Nurseries offer funded early education entitlement places for three and four year olds. Some can provide early education places for two year olds.

**Nursery Schools** are registered and inspected by Ofsted, they provide children aged two to five years with early education and paid for childcare. Usually, Nursery Schools offer part time or full time places. Some Nursery Schools can provide paid for childcare for children under the age of twos.

Out of School Childcare or Wraparound Childcare settings providers caring for children under the age of 8 for more than 2 hours a day must be registered with Ofsted (with the exception of schools that are registered under their school registration). Out of School Childcare/Wraparound Childcare providers offer childcare to school age children and provide one or more service types, before school, after school and during school holidays. Most providers offer a pick up and drop off service to local schools.

**Pre Schools** are registered and inspected by Ofsted; they provide children aged two to five years with funded early education entitlement places. Usually, Pre Schools offer mornings or afternoon sessions with some are able to provide full days and also additional paid for hours.

**Primary School Nurseries** are registered and inspected by Ofsted; they provide children aged three to four years old with funded early education. Some Primary School Nurseries offer funded early education entitlement places to eligible two year olds. Usually, Primary School Nurseries offer mornings or afternoon sessions with some able to provide full school days and some offering additional paid for hours.

# 2. Supply

The supply of early education and childcare places required across the district is managed according to the age range of the children. Demand for early education and childcare places fluctuate according to employment trends as well as population trends. The Private, Voluntary, and Independent sector provision provides much of the flexibility needed to meet demand. Bradford Council seeks to influence market development within the Early Education and Childcare Sector by the provision of data and information which highlights areas of possible unmet demand or over supply across the district. The Early Education and Childcare Sufficiency Assessment uses current and historic information regarding the availability and take up of places by different age ranges, rather than a forecasting approach.

#### Number of Childcare Providers in Bradford

In September 2024 there were 772 early education and childcare providers across the Bradford District.

Since September 2023 there has been an overall increase in the early education and market of 9%. The period has seen further closures in the pre school sector. The continued decline in childminders remains of concern. The significant increase in out of school childcare is due to gathering information from schools on wraparound childcare services they provide, primarily breakfast clubs.

Closed providers cited reasons for closure as, planned retirement, lack of parental demand, insufficiency early education government funding to cover their business costs.

Early Education and Childcare is available to families through a range of provision types, the table below shows the breakdown by type and number of providers.

Type of early education and childcare provider	Number of Providers 01/09/2021	Number of Providers 01/09/2022	Number of Providers 01/09/2023	Number of Providers 01/09/2024	Percentage change from 2023 to 2024
Childcare on Domestic Premises	6	7	6	5	-17%
Childminder	337	298	263	242	-8%
Day Nursery	108	101	96	99	+3%
Independent School Nursery	8	7	7	6	-14%
Primary School Nursery	124	126	126	128	2%
Nursery School	7	7	7	7	0%
Out of School Childcare/Tutoring	95	170	162	245	+51%
Pre School	38	37	32	30	-6%
TOTAL	722	752	699	772	9%

The table below shows the number of providers that have open and closed within the period September 2023 and September 2024

Type of early education and childcare provider	Number of providers that opened between September 2023 and September 2024	Number of providers that closed between September 2023 and September 2024
Childcare on Domestic Premises	0	1
Childminder	10	31
Day Nursery	3	0
Independent School Nursery	0	1
Primary School Nursery	2	0
Nursery School	0	0
Out of School Childcare/Tutoring	93	10
Pre School/Playgroup	0	2

## 3. Quality of Childcare Provision

There are no sufficiency issues related to quality of early education and childcare. Quality of Ofsted registered early education and childcare provision in the private, voluntary and independent sector across the Bradford District is high.

As of March 2024 99%, of providers on the Ofsted Early Years Register receiving a good or outstanding Ofsted inspection outcome at their most recent inspection. This is higher than the national average of 97%.

Providers who are registered on the Ofsted Childcare Compulsory or Voluntary Register are not routinely inspected by Ofsted. Ofsted inspected a proportion of providers at random and as a result of a complaint raised by the public.

Data source <a href="www.gov.uk/government/statistics/childcare-providers-and-inspections-as-at-31-march-2024">www.gov.uk/government/statistics/childcare-providers-and-inspections-as-at-31-march-2024</a>

**Independent Schools** can choose to be registered with the Inspectorate School Inspectorate (ISI). ISI do not make a single overarching judgement on a school and the inspections result in a binary judgement of 'met' or 'not met' against each standard. Independent Schools providing early years' provision are inspected against the statutory Early Years Foundation Stage.

As of the 1st September 2024 100% of providers were graded met.

Data source: ISI website. Individual school reports 1st September 2024

**Childminders and Childcare on domestic** providers can choose to register with a childminder agency. The childminding agency registers and inspects the provider. Childminding agencies are registered and inspected by Ofsted and can be graded either effective or ineffective.

As of 1<sup>st</sup> September 2024 100% of providers were registered with a childminder agency judged as effective.

Data source – Ofsted inspection reports 1st September 2024.

**Schools providing out of school childcare** are not separately inspected, all before after and holiday care services operated by the school are deemed part of the schools Ofsted school registration.

# 4. Providing information and advice parents

Local Authorities have a statutory duty under Schedule 1 to the Childcare Act 2006 to maintain a service that provides information for parents and prospective parents on the provision of early education and childcare.

Parents, carers and professionals can access up to date early education childcare information using informative website pages <a href="https://www.gov.uk/government/statistics/childcare-providers-and-inspections-as-at-31-march-2024">www.gov.uk/government/statistics/childcare-providers-and-inspections-as-at-31-march-2024</a> an online childcare search tool the <a href="https://www.gov.uk/government/statistics/childcare-providers-and-inspections-as-at-31-march-2024">Bradford Childcare Finder</a>, a telephone helpline and bespoke brokerage support from an Early Education & Childcare Access and Take Up Officer.

# 5. Providing information, advice and training to early education and childcare providers

Local authorities are required by legislation to secure information, advice and training for early years and childcare providers. Private, voluntary and independent early years and childcare sector providers receive form the Early Education & Childcare quality team information, advice and guidance on a regular basis via a range of methods, providers are also offered an annual formal contact. Priority support is offered to providers who are graded less than good and those who are due an Ofsted inspection. 83% of providers took up a formal contact during the period October 2023 and September 2024.

#### 6. Childcare Costs

The cost of childcare represents a substantial out-going for parents; support is available to parents towards the cost of childcare through a variety of government support schemes. Parents can access information on the ways to support their childcare costs through Childcare Choices <a href="https://www.childcarechoices.gov.uk">www.childcarechoices.gov.uk</a>

- Universal Credit Pays up to 85% of childcare costs.
- Tax Free Childcare covers 20% of childcare costs.
- Early education funded entitlement funding supports parents to reduce their childcare costs by the number of government funded hours a child can receive.

Early Education and Childcare providers set their own fee structures. Providers are asked to share their childcare fees with Bradford Council, this is voluntary, and the information used solely to estimate average hourly childcare costs. The hourly cost do not include additional costs that provider may charge for additional services and consumables.

#### **Childminder Costs**

Childminders opening times vary widely

The lowest cost per hour at £3.88 and the highest at £7.25, with the average being £4.54 per hour.

Average hourly costs have increased by 1.33% since September 2023.

#### **Pre School Costs**

A pre school session is generally 3 hours in length, however some pre schools open for day sessions for 6 hours or more hours.

The lowest cost per hour at £2.67 and the highest at £6.57, with the average being £4.54 per hour.

Average hourly costs have increased by 1.33% since September 2023.

Costs have increased 3.75% since September 2023.

#### **Day Nursery Costs**

A day nursery full day session ranges from 9 hours to 12 hours in length, with the average being 10.5 hrs.

The average cost per hour for children aged 0 - 2 years is £5.00 per hour. The lowest cost per hour at £3.56 and the highest at £6.02. Costs have increased 1.62% since September 2023.

The average cost per day for children aged 2 - 4 years is £4.87 per hour. The lowest cost per hour at £3.53 and the highest at £6.74. Costs have increased 1.2% since September 2023.

#### **Out of School Childcare Costs**

Out of School Childcare providers operate sessions of different lengths so the cost varies widely. Before school sessions range from 30 mins hour to 1 hour 45 minutes with a cost per session ranging from £0.50 to £15.00.

After school sessions range from 1 hour 30 minutes to 3 hours, with a cost per session ranging from £3.75 to £20.00.

Holiday childcare sessions range from 6 hours to 11 hours, with a cost per session ranging from £18.00 to £45.00.

Many providers have increased their costs since September 2023, however, actuate costs increased cannot be calculated due to inclusion of wraparound childcare of provision operated by schools.

#### 7. Early Education Funded Entitlements

Local authorities must secure availability of government funded early education entitlement hours for all eligible children.

- Two Year Olds receiving additional forms of support Terrific Twos 570 hours of funded provision over at least 38 weeks for each qualifying 2 year olds. Two-year-old children are eligible the term following their 2nd birthday if their parent/s access out of work benefits, meet government prescribed low income criteria, or if the child has a Health and Care Plan, or is/has been looked after by the Local Authority, or have No Recourse to Public Funds.
- Universal entitlement Three and Four Year Olds 570 hours of funded provision over at least 38 weeks for each qualifying three and four-year-old in each 12-month period from the date at which the child's entitlement starts until the child reaches compulsory school age. This works out at 15 hours per week if spread over 38 weeks (fewer hours per week if stretched over more than 38 weeks).
- Working families entitlement 570 hours over at least 38 weeks for children form the age
  of 9 months to 5 years for qualifying working parents with an HMRC working families
  eligibility code.
- From September 2025 Working families entitlement 570 hours over at least 38 weeks for children form the age of 9 months to 5 years for qualifying working parents with an HMRC working families eligibility code.

It should be noted that while Bradford Council have a duty to ensure sufficiency of early education places and promote take up, there is no legal obligation for parents to take up their child's pre-statutory school age early years provision.

#### **Number of Providers and Places**

In September 2024 there were 495 early education funded providers with 20141 available places for children under the age of five. Places are available in all types of childcare provision; the majority of places are available in day nurseries and primary school nurseries. The overall number of available places reduced by 713 from September 2023, these was due to day nursery and pre school closures and an increase in the number of schools offering 30 hours entitlement places.

The table below shows the number of providers who provide the different types of early education entitlement places. September 2024.

Provider Type	Number of providers offering funded places	Number offering 0-2 year old places	Number offering 2 year old places	Number offering 3 & 4 year old places
Childcare on Domestic Premises	5	5	5	5
Childminder	193	193	193	193
Day Nursery	96	96	96	96
Independent School Nursery	6	1	3	6
Primary School Nursery	128	0	25	128
Nursery School	7	1	7	7
Pre School Playgroup	30	2	28	30
TOTAL	495	298	357	465

The table below shows the number of available early education entitlement places. September 2024. Please note a full time place can be used by more than 1 child.

Provider Type	Number of 0-2 year old places	Number of 2 year old places	Number of 3 & 4 year old places
Childcare on Domestic Premises	33	76	98
Childminder	337	505	510
Day Nursery	1389	2760	3910
Independent School Nursery	10	64	208
Primary School Nursery	0	836	7491
Nursery School	30	308	574
Pre School Playgroup	16	497	827
TOTAL	1785	4738	13618

# Number of children assessing their early education entitlement place

The number of children assessing their early education place is assessed using the total number of eligible children against the number of children on roll at the termly census in January, May and October of each year. A national comparison can be made using the Spring/January census.

The estimated number of eligible two year olds children is derived from data supplied by the Department for Work and Pensions each November. It represents the best data available on the number of children meeting the benefit and tax credit eligibility criteria.

The number of eligible two year old children in Bradford continues to decline, with 226 (7.8%) less eligible children compared with the January 2023. This decrease is slightly greater than the national figure of 7.7%.

	Estimated population of eligible two year children
January 2021	3539
January 2022	3262
January 2023	2873
January 2024	2647

The estimated number of eligible three and four year olds children is derived from birth data using the dates of birth as parameters. It represents the best data available on the number of children of eligibility age.

	Estimated population of eligible three and four children		
January 2021	15878		
January 2022	15178		
January 2023	15378		
January 2024	15111		

# Number of eligible <u>two year olds</u> Terrific Twos receiving additional forms of support - children accessing an early education entitlement place

In January 2024 the percentage of children taking up a place was 73.3%, which was an increase since January 2023 (69.9%). This was below the England rate of 74.8% (January 2024)

Date	Bradford	England
January 2021	58%	62%
January 2022	70%	72%
January 2023	69.9%	74%
January 2024	73.3%	74.8%

# Number of eligible three and four year olds children accessing an early education

In January 2024 the percentage of children taking up a place was 95.6%. This was above the England rate of 94.9% (January 2023)

Date	Bradford	England
January 2021	88%	90%
January 2022	91%	92%
January 2023	91%	94%
January 2024	95.6%	94.9%

## **Working Families Funded Entitlements Hours**

Since September 2018 children aged 3 and 4 of working families have been entitled to 30 hours per week for up to 38 weeks a year. Eligibility criteria for working families can be found here.

From April 2024, working families with a child aged two were be entitled to 15 hours of funded childcare per week for up to 38 weeks a year.

In April 2024 6228 childcare accessed funded entitlement hours under the working families entitlement. The number of eligible families is not known to enable the percentage take up to be reported.

- 2011 children aged 2 years
- 4217 children aged 3 and 4 years, which was 41% of the overall number of children accessing the universal entitlement

In order for Bradford Council to ensure that there are sufficient places for eligible children, data was collected and analyse to assess the supply and demand of existing under 5s places in order to identify potential gaps in places to meet current and future funded entitlements places.

The result of this detailed analysis is that there is sufficient childcare for September 2024. However, there is evidence to show, with the introduction of 30 hours for working families, that there will be shortfall of places in the aforementioned wards and will require additional place to be creation.

From this analysis, seven wards were identified where there may be a potential shortfall in early year education and childcare places, these wards were Baildon, Bingley, Idle and Thackley, Ilkley, Keighley East, Wharfedale and Worth Valley.

Ward	9 month - 2 years (term after 9 month date)	2 year olds (term after 2 <sup>nd</sup> Birthday)	3 and 4 year olds (term after 3 <sup>rd</sup> Birthday)
Baildon	Insufficient	Sufficient	Sufficient
Bingley	Insufficient	Sufficient	Sufficient
Bingley Rural	Sufficient	Sufficient	Sufficient
Bolton and Undercliffe	Sufficient	Sufficient	Sufficient
Bowling and Barkerend	Sufficient	Sufficient	Sufficient
Bradford Moor	Sufficient	Sufficient	Sufficient
City	Sufficient	Sufficient	Sufficient
Clayton & Fairweather Green	Sufficient	Sufficient	Sufficient
Craven	Sufficient	Sufficient	Sufficient
Eccleshill	Sufficient	Sufficient	Sufficient
Great Horton	Sufficient	Sufficient	Sufficient
Heaton	Sufficient	Sufficient	Sufficient
Idle and Thackley	Insufficient	Sufficient	Sufficient
Ilkley	Insufficient	Sufficient	Sufficient
Keighley Central	Sufficient	Sufficient	Sufficient
Keighley East	Insufficient	Insufficient	Sufficient
Keighley West	Sufficient	Sufficient	Sufficient
Little Horton	Sufficient	Sufficient	Sufficient
Manningham	Sufficient	Sufficient	Sufficient
Queensbury	Sufficient	Sufficient	Sufficient
Royds	Sufficient	Sufficient	Sufficient
Shipley	Sufficient	Sufficient	Sufficient
Thornton and Allerton	Sufficient	Sufficient	Sufficient
Toller	Sufficient	Sufficient	Sufficient
Tong	Sufficient	Sufficient	Sufficient
Wharfedale	Insufficient	Insufficient	Sufficient
Wibsey	Sufficient	Sufficient	Sufficient
Windhill and Wrose	Sufficient	Sufficient	Sufficient
Worth Valley	Insufficient	Insufficient	Sufficient
Wyke	Sufficient	Sufficient	Sufficient

#### 8. Wraparound Childcare

The government announced the Wraparound Childcare Programme in the Spring 2023 budget. The government's ambition is that by 2026, all parents and carers of primary school-aged children who need it will be able to access term time paid for childcare in their local area from 8am-6pm.

From 2026 all primary schools are required to provide wraparound childcare for working families either delivered by the school or in partnership with local provider/s. Wraparound childcare is childcare that 'wraps around' the conventional school day.

Local authorities are required to identify gaps in provision and support the development of wraparound places. Wraparound childcare is provided by schools on school sites, Ofsted registered out of school childcare providers on school site and in private and community premises, and by childminders in the home. In September 2024 there were approximately 8000 before school places and 5000 after school places.

# 9. Key Findings

# The main findings of this Early Education and Childcare Sufficiency Assessment are:

- There has been an increase in the overall number of early education and childcare providers, however the number of early years providers declined.
- There has been a decrease in the number of 2 year olds eligible for an early education funded place under the additional support criteria 'Terrific Twos'
- There has been a slight increase in the percentage of children accessing their early education entitlement.
- There are sufficient early education and childcare places for 3-4 year olds across the Bradford District.
- There are sufficient places to meet the working families entitlements for September 2024
- There are wards within Bradford where additional places for under 3s will be required to meet the working families entitlements for September 2025.
- There are sufficient quality early education and childcare provision in the Private Voluntary and Independent Sector.
- The average cost of childcare continues to increase.

#### Key areas for action September 2024-September 2025.

- Continue to monitor the under 5s population using the monthly Health Authority data.
- Continue to monitor the closures at ward and provider type to ascertain the impact on the sufficiency of places.
- Monitor changes in parental demand for childcare due to expansion of the working families funded entitlements.
- Implemented place creation strategies where additional under 3s places are required.
- Implement the Wrapround Programme to ensure all primary school age childcare can access wraparound childcare 8am-6pm if families require it.
- Improve the intelligence of occupancy of childcare places across the Bradford District.
- Continue to support providers with advice and guidance relating to sufficient quality early years and childcare provision and places.
- Monitor the recline in the number of eligible children under the Terrific Twos criteria.
- Develop further all digital communication for parents and professionals.